



Oregon

Kate Brown, Governor

Department of Land Conservation and Development

635 Capitol Street NE, Suite 150

Salem, Oregon 97301-2540

Phone: (503) 373-0050

Fax: (503) 378-5518

www.oregon.gov/LCD



March 11, 2015

SENT VIA E-MAIL

Dan Fowler, Mayor
City of Grants Pass
101 NW A Street
Grants Pass, Oregon 97526

Keith Heck, Chair
Josephine County Board of Commissioners
Josephine County Courthouse
500 NW 6th Street Dept. 6
Grants Pass, Oregon 97526

RE: Grants Pass Urban Growth Boundary Amendment (Order 001865)

I am pleased to inform you that the director of the Department of Land Conservation and Development (DLCD) has approved the submittal by the City of Grants Pass and Josephine County to add 822 acres to the Grants Pass urban growth boundary and to establish an urban reserve for the city. This letter constitutes the department's order approving the submittal as set forth in OAR 660-025-0175(5) and OAR 660-025-0150(1)(a).

Objections to the urban growth boundary amendment were submitted by Sandi Cassanelli and Dale Matthews. DLCD's response to the objections is contained in the attached report.

Objectors may appeal this approval order to the Land Conservation and Development Commission, pursuant to the following provisions of OAR 660-025-0150(6).

- A director's decision approving or partially approving a work task may be appealed to the commission only by a person who filed a valid objection.
- Appeals of a director's decision must be filed with the department's Salem office within 21 days of the date the director's action was mailed;
- A person, other than the local government that submitted the work task, appealing the director's decision must:
 - Show that the person participated in the local proceedings leading to adoption of the work task orally or in writing;
 - Clearly identify a deficiency in the work task sufficiently to identify the relevant section of the submitted task and the statute, goal, or administrative rule the local government is alleged to have violated; and
 - Suggest a specific modification to the work task necessary to resolve the alleged deficiency.

Appeal letters should be addressed to Larry French, Administrative Specialist, at the address in the letterhead or larry.french@state.or.us and must be received by DLCD's Salem office by April 1, 2015.

Please feel free to contact Josh LeBombard, your regional representative, at 541-414-7932 or josh.lebombard@state.or.us if you have any questions or need further assistance.

Yours truly,



Rob Hallyburton
Community Services Division Manager

Enclosure: Report of department's response to objections

cc: Lora Glover, Grants Pass Planning Director (e-mail)
Dennis G. Lewis, Josephine County Planning Director (e-mail)
Sandi Cassanelli
Dale Matthews
Jeff Griffin, Regional Solutions Team Coordinator (e-mail)
DLCD: LeBombard, Howard, French (e-mail)

**DEPARTMENT OF LAND CONSERVATION AND DEVELOPMENT
REPORT ON CITY OF GRANTS PASS
URBAN GROWTH BOUNDARY AND URBAN RESERVE**

DLCD Order 001865

March 11, 2015

I. DECISION

For the reasons explained in this report, the Department of the Land Conservation and Development (DLCD, or “the department”) concludes that the submittal from the City of Grants Pass and Josephine County containing an urban growth boundary (UGB) amendment, urban reserve designation, supporting comprehensive plan and development code text and map amendments and intergovernmental agreements, and an amended Josephine County coordinated population forecast complies with the requirements of the applicable Statewide Planning Goals, statutes, and administrative rules. The submittal is approved.

II. REVIEW PROCEDURES AND CRITERIA

A. Procedural Considerations

Oregon Revised Statutes (ORS) 197.626 to 197.650 and Oregon Administrative Rule (OAR) 660-025-0175 authorize the director’s review of work submitted “in the manner provided for periodic review.” The director of DLCD has 120 days from the date of submittal to make a decision (OAR 660-025-0150(1)). The director may approve the submittal, remand it, or refer the matter to the Land Conservation and Development Commission (LCDC). The director decided to make a decision and not refer this matter to LCDC.

OAR 660-025-0150(5) provides: “If the department received one or more valid objections to the work task, the director must either issue an order or refer the work task to the commission for review.” The department received one valid objection, and this report supports the required order.

B. Validity of Objections

The department received two objections to the submittal. One alleges inadequate notice and illegible documentation for inclusion of an area within the UGB. The second questions the process by which the population forecast was adopted and expresses concerns with some of the documentation not being legible. One objection was found to be valid, one was not.

Regarding objections, OAR 660-025-0140 provides:

- (2) Persons who participated at the local level orally or in writing during the local process leading to the final decision may object to the local government's work task submittal. To be valid, objections must:

- (a) Be in writing and filed with the department's Salem office no later than 21 days from the date the notice was mailed by the local government;
 - (b) Clearly identify an alleged deficiency in the work task sufficiently to identify the relevant section of the final decision and the statute, goal, or administrative rule the task submittal is alleged to have violated;
 - (c) Suggest specific revisions that would resolve the objection; and
 - (d) Demonstrate that the objecting party participated at the local level orally or in writing during the local process.
- (3) Objections that do not meet the requirements of section (2) of this rule will not be considered by the director or commission.

The department has determined that the objection submitted by Sandi Cassanelli (Attachment A) satisfies the requirement of a valid objection in OAR 660-025-0140(2), while the objection received from Dale Matthews (Attachment B) does not.

The department found Mr. Matthews' objection not to be valid because it did not meet the requirements described in OAR 660-025-0140 (2)(b) or (c) in that it did not identify what provision of statute, goal or rule was violated and did not offer specific revisions that would resolve the objection. The objection seems to be to the data or assumptions, or both, the jurisdictions used in the population forecast that justifies the need for urban land, but the department is unable to ascertain with any specificity how Mr. Matthews believes the submittal fails to comply with a relevant law or how the submittal could be amended to satisfy the alleged violation.

Therefore, only the objection of Ms. Cassanelli is addressed in this report. (*See* Section IV for discussion of the objection.)

C. Substantive Criteria

The principal legal provisions that govern this review and decision are Statewide Planning Goal 14 (Urbanization) and OAR chapter 660, divisions 21 and 24.

1. Statewide Planning Goals

Statewide Planning Goal 14 is: "To provide for an orderly and efficient transition from rural to urban land use, to accommodate urban population and urban employment inside urban growth boundaries, to ensure efficient use of land, and to provide for livable communities." Compliance with Goal 14 is guided by administrative rules regarding housing (OAR chapter 660, division 8), economic development (OAR chapter 660, division 9), urban growth boundaries (OAR chapter 660, division 24), and urban reserves (OAR chapter 660, division 21). Relevant considerations for planning for expanded urban areas are also found in the administrative rules regarding public facilities planning (OAR chapter 660, division 11), transportation (OAR chapter 660, division 12), and natural resources (OAR chapter 660, division 23).

OAR chapter 660, division 24 explains requirements for population forecasting, determining land need, inventorying available land, responding to a deficiency of land in the existing UGB,

and boundary location analysis. OAR chapter 660, division 21 provides similar direction for urban reserves.

Statewide Planning Goal 1 is: “To develop a citizen involvement program that insures the opportunity for citizens to be involved in all phases of the planning process.” Goal 1 has five stated objectives that are relevant to the UGB boundary amendment:

1. Citizen Involvement-- To provide for widespread citizen involvement.
2. Communication-- To assure effective two-way communication with citizens.
3. Citizen Influence-- To provide the opportunity for citizens to be involved in all phases of the planning process.
4. Technical Information-- To assure that technical information is available in an understandable form.
5. Feedback Mechanisms- To assure that citizens will receive a response from policy-makers.

The city and county each have acknowledged citizen involvement programs to implement the requirements of Goal 1.¹

2. UGB and Urban Reserve Requirements

ORS 197.296 sets out requirements for demonstrating that the UGB contains a 20-year supply of buildable residential land. These requirements address buildable lands inventories, housing needs analyses, and planning and zoning of residential lands. This statute directs, along with the need factors of Goal 14, how Grants Pass is to calculate its residential land needs.

Once land need has been established, determining where to expand the UGB is directed by the priority of lands in ORS 197.298 along with boundary location factors in Goal 14. Determination of an urban reserve boundary location is similar and is provided for in OAR chapter 660, division 21.

In addition to these statutes and rules, ORS 197.010 provides legislative land use policy, including these overarching principals:

1. Provide a healthy environment;
2. Sustain a prosperous economy;
3. Ensure a desirable quality of life; and
4. Equitably allocate the benefits and burdens of land use planning. (ORS 197.010(2))

The statute goes on to provide that the overarching principles provide “guidance” to a public body when the public body adopts or interprets goals, comprehensive plans and land use

¹ The citizen involvement element of the Grants Pass comprehensive plan is available at <http://www.grantspassoregon.gov/DocumentCenter/View/1220> and the citizen involvement policies are available at <http://www.grantspassoregon.gov/DocumentCenter/View/1234>. The Josephine County citizen involvement program is available at http://www.co.josephine.or.us/files/jo_co_ci_program.pdf.

regulations implementing the plans, or administrative rules implementing a provision of statute; or interprets a law governing land use.

3. Local Plan and Ordinance Requirements

Regarding implementation of Goal 1, the Grants Pass Comprehensive Plan includes the following policy:

- 2.1 Land Use actions shall be reviewed as provided in the Development Code, with the degree of public participation fitting the extent of impact of the proposed land use action, as provided in Policy 13.1.2 of the Plan. The Development Code shall include provisions for adequate, timely and informed review, including notices bearing complete and easily understood information needed by the general public to make an informed opinion.

The city's development code contains the information required in this policy.²

The Josephine County public involvement program (*see* footnote 1 for link), an element of the comprehensive plan, provides:

2. To accomplish the purpose of the program, the following are required:

* * *

- b. Mechanisms by which the general public will have the opportunity to participate in the land planning process shall include the following:

* * *

- 2) Legislative proceedings shall be noticed as stated in the appropriate land development code or ordinance and shall include a notice to any effected [*sic*] CAC.

- c. Technical materials shall be available to the public as follows:

- 1) The Comprehensive Plan, and all related land development codes and ordinances shall be available at all branches of the Josephine County Library;
- 2) Materials relating to a specific request shall be available for viewing at the Planning Department;
- 3) Copies of the materials relating to a specific request may be purchased from the Planning Department.

The county code includes notice procedures as required.³

² See articles 2 and 9 of the Grants Pass Development Code at <http://www.grantspassoregon.gov/363/Development-Code>.

³ See Article 32 of the Josephine County Land Development Code at http://www.co.josephine.or.us/Files/complete_code_2005.pdf.

III. BACKGROUND AND DESCRIPTION OF SUBMITTAL

On November 12, 2014, the Grants Pass City Council and Josephine County Board of County Commissioners held a joint land use hearing. At the hearing, the city adopted Ordinance 14-5630 including the Grants Pass UGB amendment, urban reserve designation, and supporting comprehensive plan and development code text and map amendments. Josephine County adopted Ordinance 2014-005, which included a coordinated, county-wide population forecast and Ordinance 2014-006, which included the Grants Pass UGB amendment, urban reserve designation, and supporting comprehensive plan and development code text and map amendments. City Resolution 14-6266 and County Resolution 2014-043 approved the associated intergovernmental agreements. The submittal consists of comprehensive plan and development code text and map amendments, intergovernmental agreements, and a coordinated population forecast to support a UGB amendment and urban reserve designation.

The decision amends the UGB to include an additional 822 acres of land and designates 610 acres of urban reserves (total of 1,432 acres) to accommodate urban growth to the year 2043. A map of the new boundaries is provided in Attachment C.

IV. OBJECTIONS AND DEPARTMENT REVIEW

As explained in subsection II.B, the department received one valid objection to the submittal.

A. Analysis of Objections

Ms. Cassanelli raises two primary objections. First, the population forecast was amended and an area near the community of Merlin was added to the UGB at the “11th Hour” without public notice or justification. Second, many of the documents posted on the city’s and county’s websites were unreadable.

Referring to the area near the community of Merlin included in the UGB, Ms. Cassanelli states “the area did not go through the normal research and discussions of the various population, housing, economic or urbanization elements and was simply tacked on at the whims of Commissioners and Councilmen at the last possible moment of the process. Even more egregious was the fact that the property owners of the area were not sufficiently notified that they were to be included.” Further, Ms. Cassanelli cites a December 3, 2014 business session before the Josephine County board of commissioners and follow-up conversations with commissioners and a Grants Pass city councilor as providing inadequate information on the subject.

Ms. Cassanelli offers that the “solution to this deficiency would be to remove the whole Merlin area from the UGB.” Ms. Cassanelli offers no separate solution specifically regarding the objection to the population forecast.

Ms. Cassanelli provides no specificity as to where the city erred in its public noticing. Regardless, the document titled “Timeline” in Attachment D, provided by the city, outlines the

public meetings and noticing provided for the item. Both the city and county provided public notice and opportunity throughout the process as follows (from Attachment D):

- March 20, 2013: City Council adopted a resolution to use the revised population forecast.
- October 28, 2013. City Council was presented with the area near Merlin for consideration as inclusion in urban reserve.
- February 3 and April 28, 2014. Public correspondence between City and County on proposal regarding the area near Merlin to change the area for inclusion in the UGB rather than urban reserve.
- May 21 and May 28, 2014. City and County Resolutions (respectively) providing direction for use of amended population forecast and inclusion of Merlin area properties in UGB.
- August 28, 2014. Notice of Proposed Amendment filed with the department.
- September 30, 2014. Informational Open House.
- October 1, 2014. Urban Area Planning Commission Update.
- October 2, 2014. Informational Open House.
- October 6, 2014. Rural Planning Commission Public Hearing for Recommendation on County Coordinated Forecast.
- October 8, 2014. Urban Area Planning Public Hearing for Recommendation.
- November 12, 2014. Joint City Council/Board of Commissioners Public Hearing.
- December 3, 2014. County second reading of Ordinance and adoption of item. City Council meeting to sign the Findings of Fact.

Ms. Cassanelli also asserts that the County Ordinances 2014-005 and 006 provided on the County website were unreadable. The department infers that Ms. Cassanelli believes this affected her ability to fully participate in the public hearing process. However, the formal land use hearing was concluded on November 12, 2014. Therefore, Ms. Cassanelli's objection to the illegible documents is in reference to documents which were only made available for a short time after the land use hearing on the matter but before the December 3, 2014 meeting where the second reading of the county ordinances took place.

Portions of the documents were illegible. This is unfortunate, but not a procedural error. It was also corrected shortly after the city and county were made aware of it. Additionally, both the city and county made available to the public a legible copy of the documents at their respective offices. This was indicated in each of their public notices. The simple fact that the scanned version of the ordinances contained portions which were illegible is not sufficient to establish a procedural error. Ms. Cassanelli had other means to review a legible copy by either going to either the city or county planning department office or sending an e-mail to the city or county planner to request a copy. She exercised neither of the aforementioned options.

B. Findings

The city and county citizen involvement programs include subjective and objective requirements. For example, a city policy requires a "degree of public participation fitting the extent of impact

of the proposed land use action” (Policy 2.1), a subjective criterion, and that the planning commission and city council must each hold hearings for which “notice shall be provided in a newspaper of general circulation 4 to 10 days prior to the hearing” (Development Code Article 2), objective standards. Ms. Cassanelli did not specify which citizen involvement requirements were violated, and the department cannot identify any that were.

The department finds that the city and county provided more than the minimum required notice regarding consideration of inclusion of land near the community of Merlin and the population forecasting amendment. Furthermore, the temporary posting of illegible documents does not constitute a procedural error since there were other means of obtaining access to legible documents. Posting the information on Web was not required in any case. Ms. Cassanelli’s objection is denied.

C. Department Review

The department conducted a review of the submittal to determine whether the submittal, apart from the elements subject to objections, complies with relevant goals and administrative rules. (See subsection II.C.) The department found no part of the submittal that fails to comply.

V. CONCLUSION AND DECISION

The Grants Pass UGB amendment, urban reserve designation, supporting comprehensive plan and development code text and map amendments and intergovernmental agreements, and an amended Josephine County coordinated population forecast, submitted by the City of Grants Pass and Josephine County complies with the requirements of the applicable goals and administrative rules. The submittal is approved.

ATTACHMENTS

- A. Letter of objection from Sandi Cassanelli, received December 29, 2014
- B. Letter of objection from Dale Matthews, received December 31, 2014
- C. Map of UGB and urban reserve boundaries
- D. Timeline of public meetings and noticing provided by City of Grants Pass and Josephine County

Attachment A

P.O. Box 52
Merlin, OR 97532
December 26, 2014

DEPT OF

DEC 29 2014

LAND CONSERVATION
AND DEVELOPMENT

Department of Land Conservation and Development
635 Capitol Street NE, Suite 150
Salem, OR 97301-2540

To the Periodic Review Specialist:

This letter is a formal objection to the work task submittals of the City of Grants Pass and Josephine County. The "11th Hour" addition of the Merlin area to the UGB without public notice or justification is unacceptable. The area in question goes up the I-5 corridor and branches off westward to Cherokee Lane in Merlin. (See Document 1.)

There has been a long history of the Josephine County Commissioners neglecting to provide documents to the public, having discussions outside of public meetings and making decisions behind the public's back. This last minute addition to the UGB and the adjustment to the population forecast are no exceptions.

None of the paperwork for those items on the December 3, 2014 Weekly Business Session Agenda were provided as a hardcopy for the public to review at the meeting. (See Document 2 for Agenda) or view it on the County's website at [http://www.co.josephine.or.us/Files/12-03-14%20WBS%20\(Paperless\).pdf](http://www.co.josephine.or.us/Files/12-03-14%20WBS%20(Paperless).pdf) as Page 1.

Also, many of those documents posted on line to the City's and County's websites for the public to view were unreadable. For example:

* Ordinance 2014-005 (Amending the Population Forecast) was posted with unreadable text and graphs for Pages 15 - 19. (See Documents 3 - 7) or view them at the Grants Pass website at <http://www.grantspassoregon.gov/DocumentCenter/View/3309> as Pages 17 - 21. They can also be viewed at the County's website at [http://www.co.josephine.or.us/Files/12-03-14%20WBS%20\(Paperless\).pdf](http://www.co.josephine.or.us/Files/12-03-14%20WBS%20(Paperless).pdf) on Pages 133 - 137.

* Ordinance 2014-006 (Amending the UGB and Establishing Urban Reserves) had an unreadable map for Exhibit A. It was supposed to show the current UGB, the Expansion Areas and the Urban Reserves. There were no discernible distinctions between the three. (See Document 8) or view Exhibit A at <http://www.grantspassoregon.gov/DocumentCenter/View/3311> as Page 3. They can also be viewed at the County's website at [http://www.co.josephine.or.us/Files/12-03-14%20WBS%20\(Paperless\).pdf](http://www.co.josephine.or.us/Files/12-03-14%20WBS%20(Paperless).pdf) on Page 140. No hardcopy of this map was provided at the County WBS for the public to view.

There were objections to this at the December 3, 2014 Weekly Business Session, as well as, at the evening City Council meeting that same day.

Objection by Mr. Dale Matthews can be viewed at <https://www.youtube.com/watch?v=lcDXJSnZsPU&feature=youtu.be>
A copy of that that objection is attached. (See Document 9).

Also enclosed is my objection. A transcript of what I said is provided, along with the document submitted. (See Documents 10 - 11). The objection at the WBS can be viewed at the December 3, 2014 meeting at <http://www.co.josephine.or.us/Page.asp?NavID=1594>, scroll to 00:30:45–00:34:12, or for the audio record, go to <http://www.co.josephine.or.us/Page.asp?NavID=1591>.

I asked three times at the WBS, and then at the City Council meeting, for an answer to my three questions:

1. What have the Commissioners and the City been planning for this Merlin area?
2. Why hasn't the public been properly informed about these plans?
3. How come you haven't told those property owners in the Merlin Urban Growth Boundary area about this?

I emailed these questions to all three Commissioners. As directed by the Mayor at the City Council meeting on December 3, 2014, I also sent the questions to all the City Councilmen, the Mayor and the City Manager. The responses I got were inadequate since they did not answer my questions.

*Thursday, December 4, 2014 Commissioner Simon Hare's response essentially told me to go look it up myself. (See Documents 12 - 13). He said they followed "all applicable local and state statutes & ordinances." Unfortunately they didn't. My response to him was "if it was deliberated and the final decision was negotiated in a public session, it should be easy for you to answer the question."

*Friday, December 5, 2014 Lara Glover was kind enough to tell me where the Merlin area was located. (See Documents 14 - 15), but that did not answer my questions.

*Monday, December 8, 2014 Councilman Riker wrote a rather evasive answer which did not come close to answering my three questions. (See Documents 16 - 17).

So, all in all, the public has no idea what is planned for this Merlin area that was added to the UGB at the last minute of this more than 6 year process. The area did not go through the normal research and discussions of the various population, housing, economic or urbanization elements and was simply tacked on at the whims of Commissioners and Councilmen at the last possible moment of the process. Even more egregious was the fact that the property owners of the area were not sufficiently notified that they were to be included.

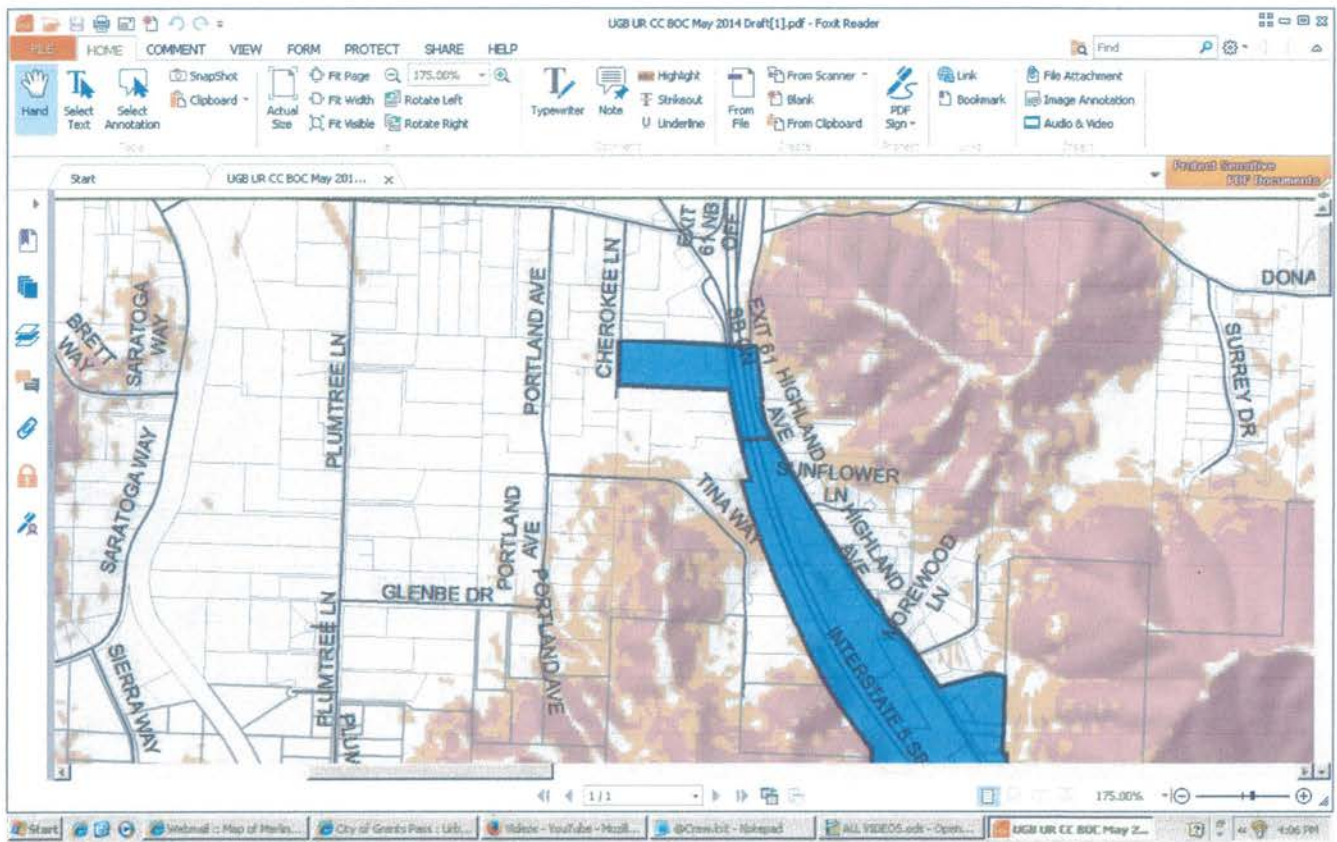
The solution to this deficiency would be to remove the whole Merlin area from the UGB. Anything less would be deceitful and unlawful.

Sincerely,



Sandi Cassanelli

P.S. Also questionable is the matter that both Ordinances 2014-005 and 2014-006 say their first reading was held on November 12, 2014. The Agenda for that Weekly Business Session does not include the first reading for either Ordinance. (See Documents 18 - 20). This is typical of the inaccurate, incompetent and deceitful behavior of the current Josephine County Board of Commissioners.



Josephine County Board of Commissioners
Cherryl Walker, Chair; Keith Heck, Vice Chair; and Simon G. Hare, Commissioner
Josephine County Courthouse, 500 N.W. 6th Street Dept. 6, Grants Pass, OR 97526
(541) 474-5221, Fax (541) 474-5105 <http://www.co.josephine.or.us>

WEEKLY BUSINESS SESSION

Agenda

December 3, 2014, 9:00 a.m.

(2nd Wednesday of Month is Evening Meeting)

Anne G. Basker Auditorium

600 N.W. Sixth Street, Grants Pass, Oregon

1. **RECOGNITION OF EMPLOYEES:**
2. **ADMINISTRATIVE ACTION(S) IN CONSIDERATION OF:**
 - a. Approval of Request for Job Reclassification/Addition – GIS
 - b. Approval of IGA No. 30284 between ODOT and Josephine County for Right of Way Services, Lakeshore Drive: Lake Selmac Spillway Bridge Replacement Bridge No. 33C25
 - c. Approval of Purchase of One (1) Slip-In Magnesium Chloride Dispenser (Deicer)
 - d. Approval of Purchase of One (1) used Forklift
 - e. Approval of Findings of Fact and Conclusions of Law and Decision re: Josephine County Comprehensive Plan Text Amendment: County Coordinated Population Forecast Update
 - f. Approval of Findings of Fact re: Grants Pass Urban Growth Boundary and Urban Reserve and Intergovernmental Agreements
 - g. Ratification of Resolution 2014-043; In the Matter of an Interim Intergovernmental Agreement for the Grants Pass Urban Growth Boundary Expansion Areas and an Intergovernmental Agreement for the Urban Reserve Areas; adopted November 12, 2014 at Grants Pass City Council and Josephine County Board of Commissioners Joint Meeting
3. **REQUESTS/COMMENTS FROM CITIZENS:** *(Each person will be given three (3) minutes to speak)*
4. **LEGISLATIVE ACTION(S):**
 - a. Second Reading and Adoption of Ordinance 2014-005; An Ordinance Amending the Text of the Comprehensive Plan (Ordinance 81-11, as originally adopted and thereafter amended) Adopting an Updated County Coordinated Population Forecast
 - b. Second Reading and Adoption of Ordinance 2014-006; An Ordinance Amending the Grants Pass Urban Growth Boundary and Establishing Urban Reserve Areas
5. **APPROVAL OF CONSENT CALENDAR:**
 - a. Minutes *(Draft minutes are available for viewing in the Board's Office)*
Weekly Business Session – November 5, 2014
General Discussion – November 6, 2014
Executive Session (Open Session) – November 12, 2014
Weekly Business Session – November 12, 2014
 - b. Order 2014-045 In the Matter of Declaring Results of Election on Forming a Library Special District Organized Under ORS 357.216 to 357.286 to be known as the Josephine Community Library District; Dismissing Petition for Formation of District
 - c. Memorandum of Understanding between Josephine County and Steven E. Rich
6. **OTHER:** *(ORS.192.640(1) “. . . notice shall include a list of the principal subjects anticipated to be considered at the meeting, but this requirement shall not limit the ability of a governing body to consider additional subjects.”)*
7. **MATTERS FROM COMMISSIONERS:**

If special physical or language accommodations are needed for this Public Session, please notify the Commissioners' Office
at (541) 474-5221 at least 48-hours prior to Session. TDD (Hearing-Impaired) 1-800-735-2900.

Table 4-1. Josephine County Population and Coordinated Forecast, 2010-2050

	1	2	3	4	5	6	7	8	9	10	11
	Year	Josephine County		Grants Pass Urban Area					Cave Junction Urban Area		Jo. Co.
		Growth Rate:	Population:	Share	Population:	Add'l Base Yr.	Add'l Base Yr.	Population:	Growth Rate	Population	Population
		OEA	OEA w/ Adj. Base Yr.	of Jo. Co.	From Base Pop.	Pop. Estimate:	Pop. Estimate:	Current UGB +			Outside
				Population	In Current UGB	UGB Exp. Areas	UR Areas	UGB Exp + UR			Urban Areas
Census/PSU Est.	2007									2,241	
	2008										
	2009										
	2010		82,775	0.4582	37,928					2,199	42,648
	2011		82,820	0.4595	38,055					2,199	42,566
Forecast	2012		82,775	0.4607	38,135					2,204	42,436
	2013	0.6058%	83,276								42,045
	2014	0.6058%	83,781								42,094
	2015	0.6058%	84,289								42,140
	2016	1.2491%	85,341								42,475
	2017	1.2491%	86,407								42,810
	2018	1.2491%	87,487								43,147
	2019	1.2491%	88,580								43,485
	2020	1.2491%	89,686								43,824
	2021	1.2238%	90,784								44,153
	2022	1.2238%	91,895								44,483
	2023	1.2238%	93,019								44,813
	2024	1.2238%	94,157								45,144
	2025	1.2238%	95,310								45,477
	2026	1.0412%	96,302								45,720
	2027	1.0412%	97,305								45,963
	2028	1.0412%	98,318								46,205
	2029	1.0412%	99,342								46,447
	2030	1.0412%	100,376								46,688
	2031	0.8198%	101,199								46,816
	2032	0.8198%	102,028								46,942
	2033	0.8198%	102,865								47,066
	2034	0.8198%	103,708						1.054%	3,741	46,809
	2035	0.8198%	104,558						1.054%	3,780	47,089
	2036	0.6891%	105,279						1.054%	3,820	47,302
	2037	0.6891%	106,004						1.054%	3,860	47,517
	2038	0.6891%	106,735						1.054%	3,901	47,732
	2039	0.6891%	107,470						1.054%	3,942	47,947
	2040	0.6891%	108,211						1.054%	3,984	48,163
	2041	0.6097%	108,871						1.054%	4,026	48,338
	2042	0.6097%	109,534						1.054%	4,068	48,512
	2043	0.6097%	110,202						1.054%	4,111	48,687
	2044	0.6097%	110,874	0.511	56,657	665	536	57,858	1.054%	4,154	48,862
	2045	0.6097%	111,550	0.512	57,114	665	536	58,315	1.054%	4,198	49,037
	2046	0.5797%	112,197	0.513	57,557	665	536	58,758	1.054%	4,242	49,197
	2047	0.5797%	112,847	0.514	58,004	665	536	59,205	1.054%	4,287	49,356
	2048	0.5797%	113,502	0.515	58,453	665	536	59,654	1.054%	4,332	49,515
	2049	0.5797%	114,160	0.516	58,906	665	536	60,107	1.054%	4,378	49,674
	2050	0.5797%	114,822	0.517	59,363	665	536	60,564	1.054%	4,424	49,834

Blue = Census/Estimate

Black = Forecast

UGB/UR planning periods for jurisdictions shaded orange

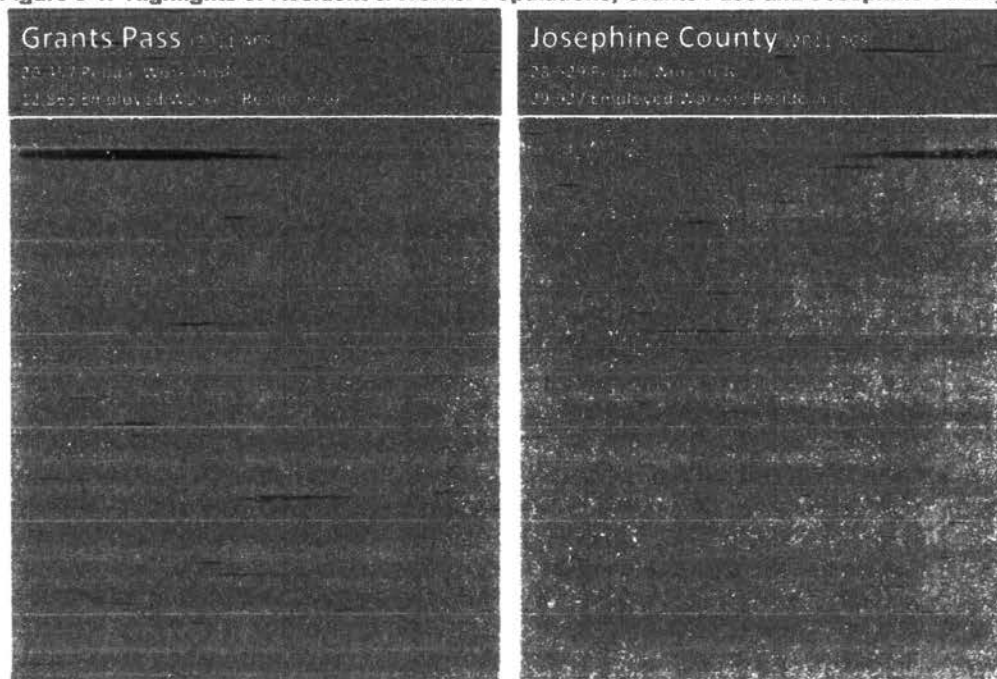
Section 5. 'Daytime' Resident and Worker Population

This section only provides an estimate of 'daytime' population and a comparison to 'nighttime' residential population, and it does not provide a forecast. Employment forecasting is conducted separately. Population estimates and forecasts typically provide information about the resident population that lives within the specified geographic area (City, UGB, or County), primarily in housing units and group quarters. Other types of estimates and forecasts may provide additional information about how many people work, shop, recreate, access services, and/or use lodging in an area.

The following data provides an estimate of 'daytime' population of resident and worker population, using commuter data about where people work that may differ from where people live. For example, a regional employment or commercial center may have a 'daytime' resident and worker population that exceeds the 'nighttime' resident population due to commuters. A bedroom community of commuters may have a 'nighttime' resident population that exceeds the daytime population.

This estimate only addresses place of residence and place of work. It doesn't provide information about how many people shop, recreate, access services, or use lodging in an area. Also, there are some limitations associated with part-time workers, shift work, and work hours, etc. Further, this data is from the Census Bureau American Community Survey (ACS) 5-year tables, and it is important to recognize margin of error, especially for smaller areas. This data is only available for the cities and county, and is not available for the UGB boundaries.

Figure 5-1. Highlights of Resident & Worker Populations, Grants Pass and Josephine County

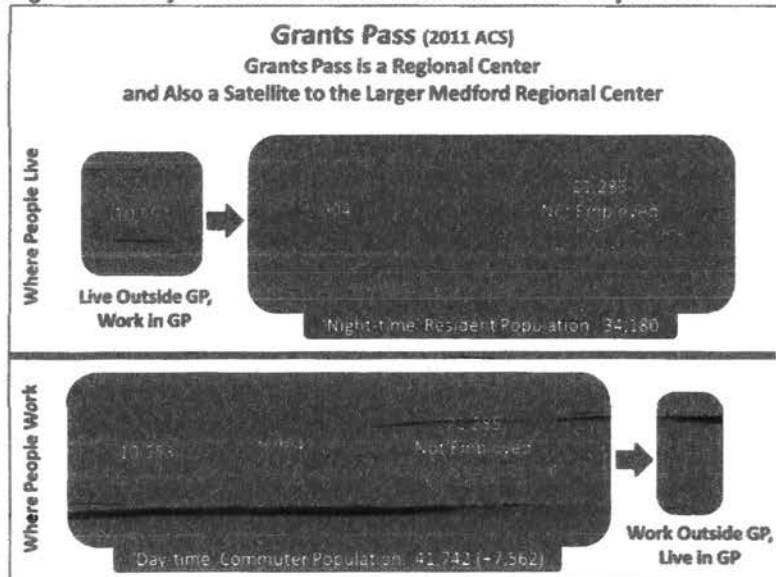


Census Bureau, American Community Survey (ACS) 2011 5-Year Tables
Calculations by City of Grants Pass

Table 5-1. City of Grants Pass Resident and Worker Populations

Grants Pass Total Resident Population (801003)			34,180
Where People Live	Count	Share	
1. Employed in GP (808406)	20,457	100.0%	
2. Employed in GP, But Live Outside GP (1-3)	10,553	51.6%	
3. Employed and Live in GP (808006)	9,904	48.4%	
Where People Work	Count	Share	
4. Live in GP (808008)	12,895	100.0%	
5. Live in GP, But Employed Outside GP (808008)	2,991	23.2%	
6. Live and Employed in GP (808006)	9,904	76.8%	
			Total
7. Daytime Population Due to Commuting (0+1-4)	41,742	7,562	122%

Figure 5-2. City of Grants Pass Resident and Worker Populations

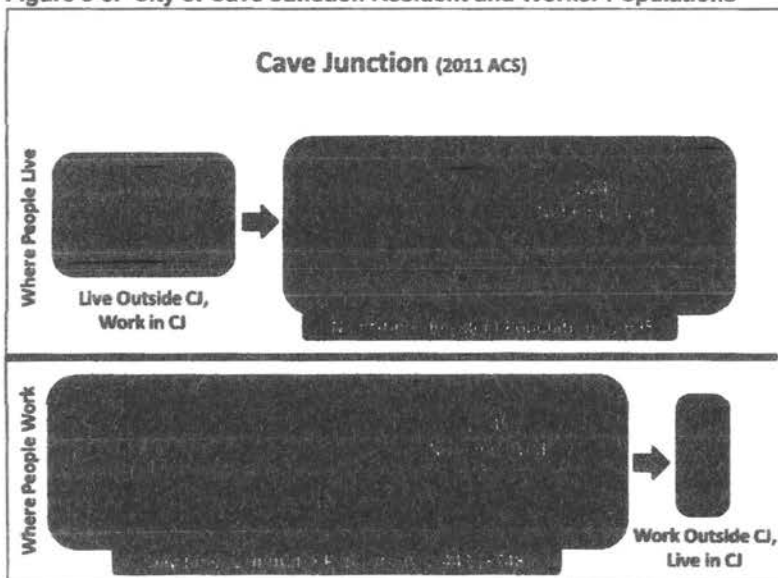


Census Bureau, American Community Survey (ACS) 2011 5-Year Tables
Calculations by City of Grants Pass

Table 5-2. City of Cave Junction Resident and Worker Populations

Cave Junction Total Resident Population (801003)			1,695
Workers Who Work in Cave Junction			
1. Employed in CJ (808406)	1,198	100.0%	
2. Employed in CJ, But Live Outside CJ (1-3)	903	75.4%	
3. Employed and Live in CJ (808008)	295	24.6%	
Workers Who Live in Cave Junction			
4. Live in CJ (808008)	450	100.0%	
5. Live in CJ, But Employed Outside CJ (808008)	155	34.4%	
6. Live and Employed in CJ (808008)	295	65.6%	
Daytime Population Due to Commuting (D+1-4)			
7. Daytime Population Due to Commuting (D+1-4)	2,443	748	144%

Figure 5-3. City of Cave Junction Resident and Worker Populations

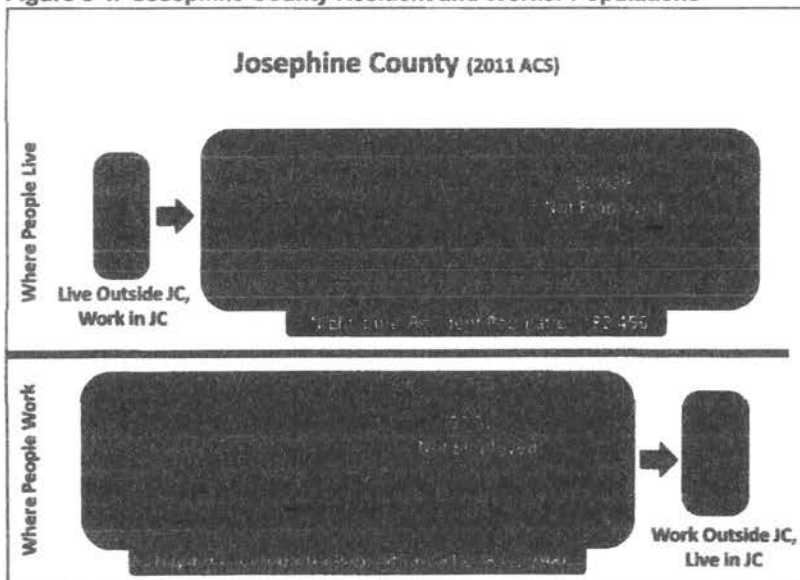


Census Bureau, American Community Survey (ACS) 2011 5-Year Tables
Calculations by City of Grants Pass

Table 5-3. Josephine County Resident and Worker Populations

Josephine County Total Resident Population (B01003)			82,456
Work Status	Count	Share	
1. Employed in JoCo (B08406)	28,529	100.0%	
2. Employed in JoCo, But Live Outside JoCo (1-3)	2,764	9.7%	
3. Employed and Live in JoCo (B08007)	25,765	90.3%	
Working Where Live			
Work Status	Count	Share	
4. Live in JoCo (B08007)	29,927	100.0%	
5. Live in JoCo, But Employed Outside JoCo (B08007)	4,162	13.9%	
6. Live and Employed in JoCo (B08007)	25,765	86.1%	
Daytime Population Due to Commuting			
7. Daytime Population Due to Commuting (0+1-4)	81,058	(1,398)	98%

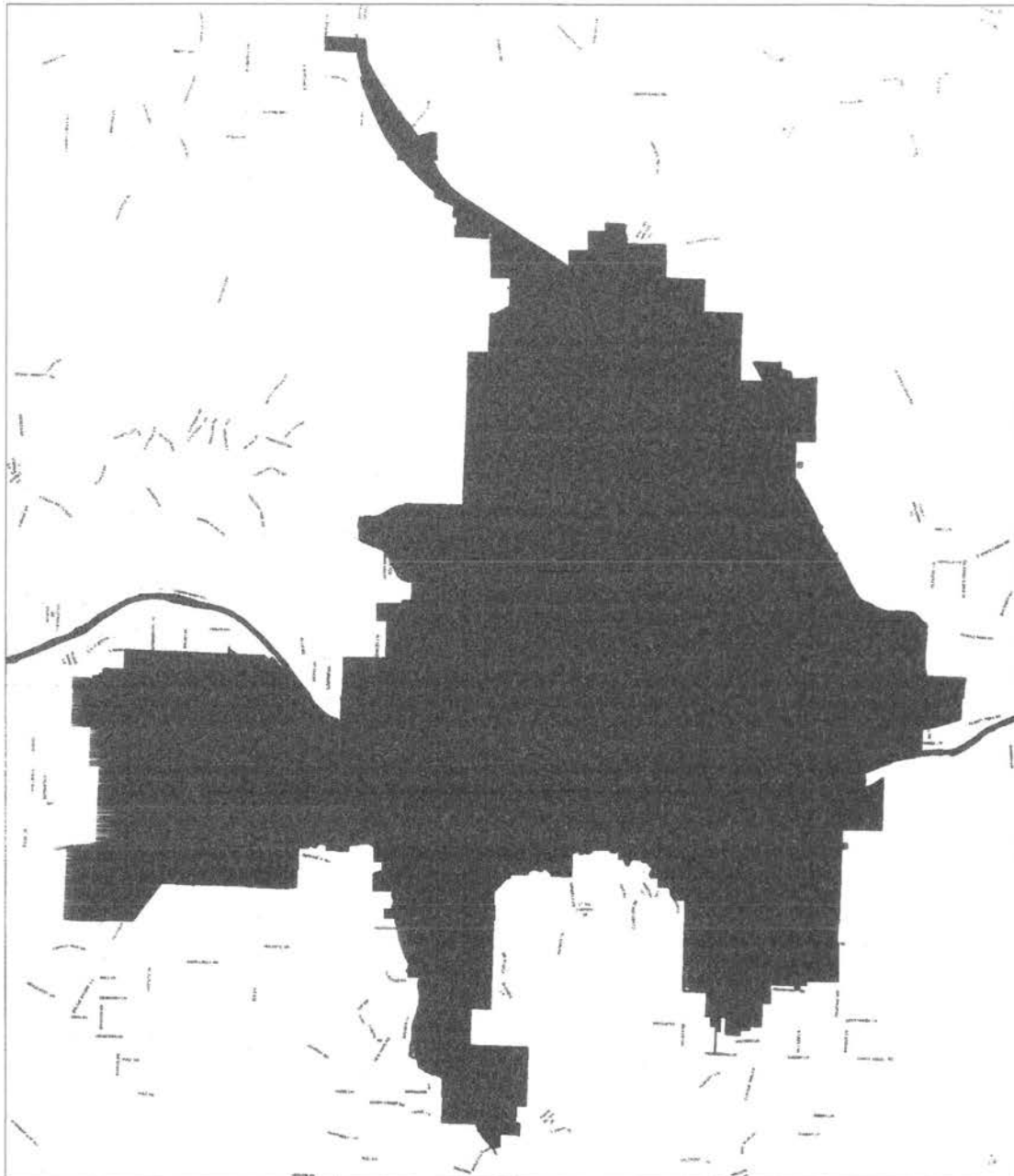
Figure 5-4. Josephine County Resident and Worker Populations



Census Bureau, American Community Survey (ACS) 2011 5-Year Tables
Calculations by City of Grants Pass

EXHIBIT 'A'
Urban Growth Boundary
and Urban Reserve

November 12, 2014



Legend

- UGB Expansion Areas (UGB)
- Urban Reserve (UR)
- Current UGB



Document 8

Commissioners Vote for "Findings of Fact" Based on Guesses and A Blacked-Out Map

by Dale Matthews

2 min video in HD: <http://youtu.be/lcDXJSnZsPU>

All videos by Dale Matthews are on the non-commercial news site BadCounty.com and also on Facebook and Twitter.

Josephine County Weekly Business Session, December 03, 2014

Dale Matthews: "The idea that 'findings of fact' are based on intelligent guesses, one can only hope that the population forecast is more intelligent than their intelligent guesses last time..."

"Which you all said - not you (indicating Vice-Chair Keith Heck), but you (Commissioner Simon Hare) did and a couple others: 'Well, we have a finding of fact! This is true.' "

"It's bogus, it's based on nothing. Their (estimators), their guess this time is based on the same kind of guess they made last time. A couple more details, that's good."

"It's not a finding of fact. It's a finding of guess."

"And to say, 'Oh well, we've got better science this time...what are you talking about? You don't have better science this time. You have better 'nothing' this time than you did last time."

"It's just another guess. And you'll say, 'Yes, of course! Why, in my scholarly opinion, is, this is TRUE. It's based on nothing."

"Except trusting the people who gave me the wrong information the last time. So the idea that you're up here 'finding facts' and..."

"Look, Sandi Cassanelli came to me, she says, 'I went to some neighbors of mine and they, they didn't even know that this thing was 100 yards away. That this addition that's in the UGB [Urban Growth Boundary], how come we don't know this?' "

"So I went to the map and looked at it. You know what the map, the map that you've provided, the map that's too expensive to spend twelve cents to put it out here in the lobby - that we do?

[Note: BadCounty.com provides free copies of documents to the public because the Commissioners say the County cannot afford the twelve cents it costs to provide such transparency.]

"It's all black."

"The legend is black, black, or black. And the map itself is black on black on black."

"Great transparency. It is the *perfect* symbol of this group of three Commissioners."

It's amazing how some people inside of government can work the system for special benefits for themselves and their buddies. We have seen this Board sell off property and make deals behind the public's back on numerous occasions.

When Copeland wanted to expand its Murphy facility, this Board negotiated in Executive Session so another company wouldn't have the opportunity to purchase the property.

And this year, the Board sold property in Merlin to Dutch Brothers without ever revealing this at a public meeting, for example, the Weekly Business Session. Public auctions had been the typical means of selling property in the past.

Now we have an area in Merlin, up the I-5 corridor and branching off to Cherokee Lane, that has been included in the Urban Growth Boundary. During the more than 6 year UGB process, this Merlin area was never included in the research or discussions of the various population, housing, economic or urbanization elements. Even as late as 2012, the UGB Committee's final recommendation did not include it. Now, all of a sudden, it has been added in an "11th hour" maneuver without having gone through the proper UGB process.

For decades, a majority of the citizens in Merlin have voted down attempts to be annexed into the city or to change their rural property status. It's more than unfortunate that this Board is now blatantly undermining those decisions.

Commissioner Hare told us that this Merlin area was part of the Urban Reserves. The map from the City's website, shows this is not the case. The area was simply added to the Urban Growth Boundary this year.

But you would never know this from the documents presented to the Public today. Not only has the County failed to provide printed documents for the public to see in the lobby, but the maps and documents which the County posted on their website for this meeting are unreadable. For example, this is Page 140 which is supposed to be the map of the current UGB, the Expansion Areas and the Urban Reserves. There are no discernible distinctions between the three. This is unacceptable for the Board if you have nothing to hide.

This all begs the questions:

What have you Commissioners and the City been planning in this Merlin area?

Why hasn't the public been properly informed about these plans?

I opposed the addition of the Merlin area to the UGB. Thank you, and I will submit this for the record.

Submitted by Sandi Cassanelli

WEEKLY BUSINESS SESSION – December 3, 2014

It's amazing how some people inside of government can work the system for special benefits for themselves and their buddies. We have seen this Board sell off property and make deals behind the public's back on numerous occasions.

When Copeland wanted to expand its Murphy facility, this Board negotiated in Executive Session so another company wouldn't have the opportunity to purchase the property.

And this year, the Board sold property in Merlin to Dutch Brothers without ever revealing this at a public meeting. Public auctions have been the typical means of selling property in the past.

Now we have an area in Merlin, up the I-5 corridor and branching off to Cherokee Lane, that has been included in the Urban Growth Boundary. During the more than 6 year UGB process, this Merlin area was never included in the research or discussions of the various elements. Even as late as 2012, the UGB Committee's final recommendation did not include it. Now, all of a sudden, it has been added in an "11th hour" maneuver without having gone through the proper UGB process.

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This all begs the questions:

What have you Commissioners and the City been planning for this Merlin area?

Why hasn't the public been properly informed about these plans?

How come you haven't told those property owners in the Merlin Urban Growth Boundary area about this?

We would like to know the answers to these questions.

Submitted by Sandi Cassanelli



Sandra Cassanelli <sandi4joco@gmail.com>

UGB Addition

3 messages

Sandra Cassanelli <sandi4joco@gmail.com>

Thu, Dec 4, 2014 at 11:11 AM

Bcc: "share@co.josephine.or.us" <share@co.josephine.or.us>, Cheryl Walker <cwalker@co.josephine.or.us>, Keith Heck <kheck@co.josephine.or.us>

Dear Commissioner,

I understand the UGB process started in 2008 and culminated recently this year by the UGB passage.

During this more than 6 year process, the Merlin area, going up along Interstate 5 and west toward Cherokee Lane, was never included. (It was absent even as late as 2012 when the UGB Committee submitted its Final Recommendation.)

It seems this Merlin area was simply tacked on during the '11th hour,' namely within the past couple of months of this year in 2014. Why was this done? This area was not part of the process and did not go through the population, housing, economic, and urbanization elements.

Please explain why this area was suddenly added, and what the proposed plans are for this area?

Sincerely,
Sandi Cassanelli

Simon Hare <SHare@co.josephine.or.us>

Thu, Dec 4, 2014 at 11:28 AM

To: Sandra Cassanelli <sandi4joco@gmail.com>

Ms. Cassanelli,

I appreciate your comments & questions that seem very similar to those you raised at the December 3rd hearing on the subject. I would direct you to the response provided at that hearing and the soon to be available public record for that hearing. As is always the case, the deliberations & final decision on this matter were negotiated in a public session with the city of grants pass and were unanimously supported by both governing bodies in accordance with all applicable local and state statutes & ordinances.

Thank you again for your interest,
Simon

Sent from my iPhone
[Quoted text hidden]

Sandra Cassanelli <sandi4joco@gmail.com>

Thu, Dec 4, 2014 at 12:42 PM

To: Simon Hare <SHare@co.josephine.or.us>

Bcc: Dale Matthews <matthews@cpros.com>

Document 12

Commission Hare,

If it was deliberated and the final decision was negotiated in a public session, it should be easy for you to answer the question.

Sandi

[Quoted text hidden]



Sandra Cassanelli <sandi4joco@gmail.com>

UGB Question

1 message

Lora Glover <lglover@grantspassoregon.gov>
To: "sandi4joco@gmail.com" <sandi4joco@gmail.com>
Cc: Aaron Cubic <acubic@grantspassoregon.gov>

Fri, Dec 5, 2014 at 12:24 PM

Hi Sandi,

I wanted to follow up with your request concerning the inclusion of the "Merlin" properties in the UGB adoption. We referred that area as part of the I-5 sites in our UGB evaluation materials published October 28, 2013. The adopted areas were identified as Area A, A2, A3/4, F1 and F3. During the final discussion regarding the expansion area, the City Council and Board of County Commissioners agreed to retain the A, A2, A3/4, F1 and F3 Areas, and exclude Areas H1.1 & H.2 (Ament Road and Foothill).

Attached is a copy of the map for the October 28, 2013 proposal. If you would like any additional background information, please do not hesitate to contact me,

~ Lora

Lora Glover

Interim Director

Parks & Community Development Dept.

541.450.6071



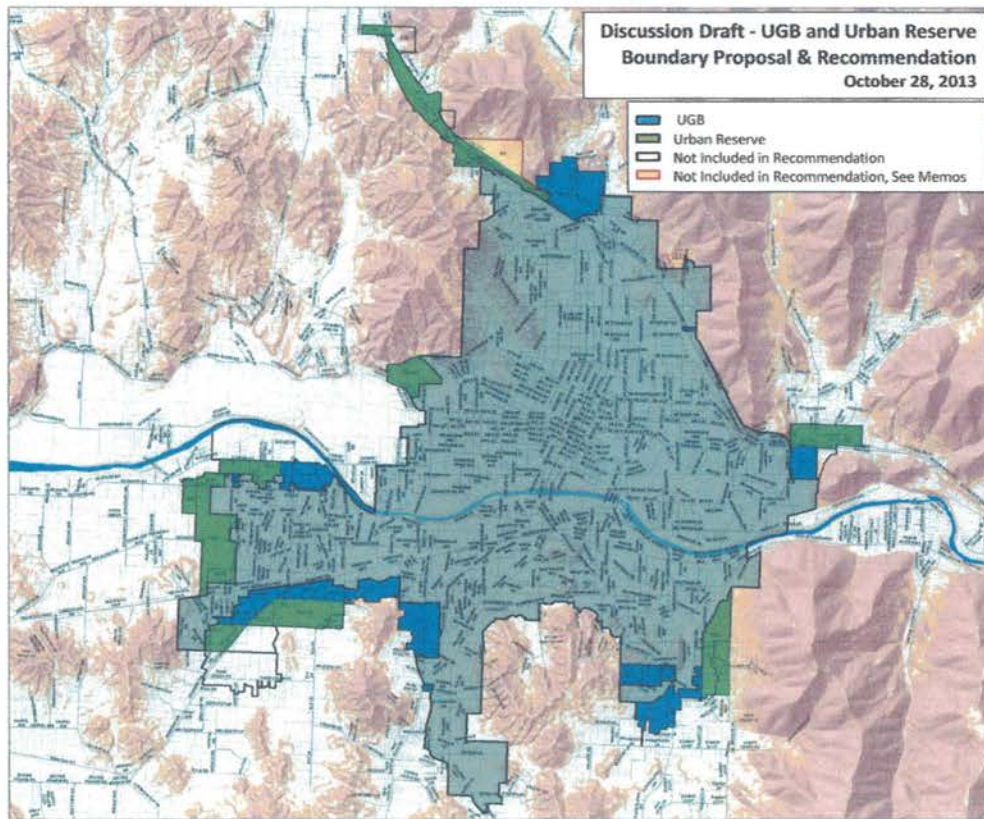
City of Grants Pass

101 NW A Street

Grants Pass, OR 97526

Where the Rogue River Runs

DISCLOSURE: Messages to and from this E-mail address may be subject to Oregon Public Records Law.





Sandra Cassanelli <sandi4joco@gmail.com>

RE: UGB Addition

1 message

councilriker@charter.net <councilriker@charter.net>
To: Sandra Cassanelli <sandi4joco@gmail.com>

Mon, Dec 8, 2014 at 7:27 PM

Sandi:

Thanks for the e-mail expressing the need for more information.

As you know the DLCD requires an update of the UGB boundary every 20 years. As you stated this was started 6 years ago and it did not include the NW portion on Highland Ave. but it included FR zoned land off Ament Drive, and a significant section of land north of the freeway with UPS and Colvin Oil. The state has expressed that the City of Grants Pass has too little industrial land and they carry a big hammer. We the council and BCC decided that 1) the owners of I believe H-1 north of the freeway should come out of the proposed boundary, as the owners did not want in, and 2) that the agricultural land zoned FR should not be included as it was resource land, noted for artisian water, and included significantly slooped land. With that deletion we needed to find some area to substitute and the NW part of Highland Ave was suggested. That area has road access, has already many industrial related businesses there, and it could be served (in the future) with city water from the underused city water tank on the adjacent property.

The process was ammended in the last few months, to include the new statistics, to include one or more of the following: population, housing, economic, and urbanization elements.

The postition that I have been promoting is that the city and the county need to be a team and work together on many issues we face, to include industry and the UGB. I feel that industrial uses can and should be located in Merlin, and due to proximity, they should count towards the cities requirements for industrial land.

So there is a short history. Hope that helps.

Rick Riker, City Councilor Ward 2

On Thu, Dec 4, 2014 at 10:51 AM, Sandra Cassanelli wrote:

Dear Councilors,

I understand the UGB process started in 2008 and culminated recently this year by the UGB passage.

During this more than 6 year process, the Merlin area, going up along Interstate 5 and west toward Cherokee Lane, was never included. (It was absent even as late as 2012 when the UGB Committee submitted its Final Recommendation.)

It seems this Merlin area was simply tacked on during the '11th hour,' namely

within the past couple of months of this year in 2014. Why was this done? This area was not part of the process and did not go through the population, housing, economic, and urbanization elements,

Please explain why this area was suddenly added, and what the proposed plans are for this area?

Sincerely,
Sandi Cassanelli

in Goal 11, Policy 1.D[2], and the RLDC, Section 46.020.B.2.c.;

NOW THEREFORE, based on the foregoing, the Board of County Commissioners of Josephine County ordains as follows:

The Josephine County Comprehensive Plan is amended as follows:

Section 1. Text Amendment

The Josephine County Coordinated Population Forecast – 2014 Update, attached as Exhibit 'A', is hereby adopted as part of the Josephine County Comprehensive Plan. The forecast shall be maintained in a document that is adjunct to the Josephine County Comprehensive Plan Database (April 1981), and shall be entitled, *The Josephine County Coordinated Population Forecast – 2014 Update*.

Section 2. Affirmation

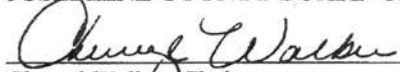
Except as specifically amended by the provisions of this Ordinance, the Comprehensive Plan (Ordinance 81-11), as lawfully amended, is hereby affirmed in all other respects.

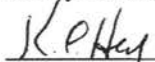
Section 3. Effective Date:

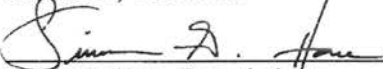
First reading by the Board of County Commissioners this 12th day of November 2014.

Second reading and adoption by the Board of County Commissioners at least thirteen (13) days from the first reading this 3rd day of December 2014. This Ordinance shall take effect ninety (90) days after its adoption by the Board of County Commissioners.

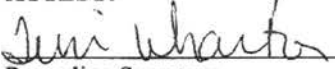
JOSEPHINE COUNTY BOARD OF COMMISSIONERS


Cheryl Walker, Chair

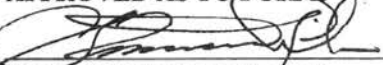

K.O. Heck, Vice-Chair


Simon G. Hare, Commissioner

ATTEST:


Recording Secretary

APPROVED AS TO FORM:


Steven E. Rich, Legal Counsel

Josephine County ordains as follows:

The Grants Pass and Urbanizing Area Community Comprehensive Plan is amended as follows:

Section 1. Map Amendment - Grants Pass Urban Growth Boundary Amendment

The Grants Pass Urban Growth Boundary is hereby amended as set forth in the map attached as Exhibit 'A'. The map is hereby adopted as part of the Grants Pass and Urbanizing Area Community Comprehensive Plan.

Section 2. Map Amendment - Grants Pass Urban Reserve Area Boundary Designation

A Grants Pass Urban Reserve Area Boundary is hereby designated and established as set forth in the map attached as Exhibit 'A'. The map is hereby adopted as part of the Grants Pass and Urbanizing Area Community Comprehensive Plan.

Section 3. Affirmation

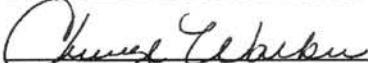
Except as specifically amended by the provisions of this Ordinance, the Grants Pass and Urbanizing Area Community Comprehensive Plan, as lawfully amended, is hereby affirmed in all other respects.

Section 4. Effective Date:

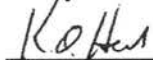
First reading by the Board of County Commissioners this 12th day of November 2014.

Second reading and adoption by the Board of County Commissioners at least thirteen (13) days from the first reading this 3rd day of December 2014. This Ordinance shall take effect ninety (90) days after its adoption by the Board of County Commissioners.

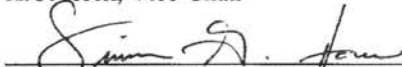
JOSEPHINE COUNTY BOARD OF COMMISSIONERS:



Cheryl Walker, Chair

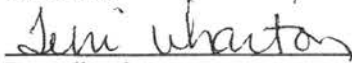


K.O. Heck, Vice-Chair



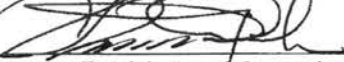
Simon G. Hare, Commissioner

ATTEST:



Jeni Wharton
Recording Secretary

APPROVED AS TO FORM:



Steven E. Rich, Legal Counsel

Josephine County Board of Commissioners
Cherryl Walker, Chair; Keith Heck, Vice Chair; and Simon G. Hare, Commissioner
Josephine County Courthouse, 500 N.W. 6th Street Dept. 6, Grants Pass, OR 97526
(541) 474-5221, Fax (541) 474-5105 <http://www.co.josephine.or.us>

WEEKLY BUSINESS SESSION

Agenda

November 12, 2014, 5:00 p.m.
(2nd Wednesday of Month is Evening Meeting)
Anne G. Basker Auditorium
604 N.W. Sixth Street, Grants Pass, Oregon

1. ADMINISTRATIVE ACTION(S) IN CONSIDERATION OF:

- a. Approval of Order 2014-042 In the Matter of Authorization of Execution of Lease Agreement for Lease of County Property at the Illinois Valley Airport; and Lease Agreement
- b. Approval of Anne Basker Video Equipment Replacement

2. REQUESTS/COMMENTS FROM CITIZENS: *(Each person will be given three (3) minutes to speak)*

3. APPROVAL OF CONSENT CALENDAR:

- a. Minutes *(Draft minutes are available for viewing in the Board's Office)*
County Administration Workshop – October 23, 2014
Executive Session Meeting (Open Session) – October 29, 2014
- b. Report and Recommendation and Order 2014-038 In the Matter of Declaring County-Owned Personal Property Not in Use for County Purposes as Surplus
- c. Library Trust Fund Disbursement Request
- d. Property Reserve Request – Arts and Crafts Building Roof
- e. Order 2014-041 In the Matter of the Regular Weekly Business Meeting of the Board of County Commissioners for the Week of November 17, 2014
- f. Resolution 2014-041 In the Matter of Appointments to the Josephine County Animal Shelter Advisory Committee
- g. Resolution 2014-042 In the Matter of an Appointment to the Grants Pass Airport Advisory Board

4. OTHER: *(ORS. 192.640(1) "...notice shall include a list of the principal subjects anticipated to be considered at the meeting, but this requirement shall not limit the ability of a governing body to consider additional subjects.")*

5. MATTERS FROM COMMISSIONERS:

The Board requests that you follow the rules and procedures for meetings as described in ORDINANCE 92-27, SECTION 7

Meetings shall at all times be orderly and respectful. When permitted, each person shall be given three (3) minutes to speak or such other longer time as may be allowed by the presiding officer. No person shall be heard until he or she states their name and address for the record. The presiding officer may terminate the meeting when necessary or refuse to recognize anyone who:

- a. Is disorderly, abusive or disruptive;
- b. Takes part in or encourages audience demonstrations, such as applause, cheering, display of signs, shouting or other conduct disruptive of the meeting;
- c. Speaks without first receiving recognition from the presiding officer and stating his or her full name and residential address (when requested); or
- d. Presents irrelevant, immaterial or repetitious comments.

If special physical or language accommodations are needed for this Public Session, please notify the Commissioners' Office at (541) 474-5221 at least 48-hours prior to Session. TDD (Hearing-Impaired) 1-800-735-2900.

DEC 31 2014

LAND CONSERVATION
AND DEVELOPMENT

Department of Land Conservation and Development (DLCD)

Attn: Periodic Review Specialist

635 Capitol St. NE, Ste 150

Salem, OR 97301-2540

Saturday, Dec. 27, 2014

As a citizen of Josephine County, I object to the process by which our County Commissioners Cherryl Walker, Keith Heck, and Simon Hare purport to arrive at "findings of fact" in re the recent Population Forecast...and I told them so in open public session:

Grants Pass & Josephine Co. Joint Session, November 12, 2014

Commissioner Cherryl Walker: "Three minutes, Mr. Matthews.
Please state your name."

Dale Matthews: "Dale Matthews, Grants Pass, Oregon. I was here the last time a population forecast was discussed by this body. And it was adopted wholeheartedly, it was adopted unanimously."

"But you had no data upon which to personally come to that conclusion. As it turns out, the State of Oregon was completely wrong in the population forecast that they made."

"But the people [officials in the room] who voted on it said 'Oh yes. Well, of course. We're gonna vote for that!' But you were basing it on nothing. You have no personal knowledge of how to do this. And neither do I."

"How did you [the County Commissioners] come to that conclusion? How did they [the GP City Councilors] come to that conclusion?"

"When my niece was in grammar school, she came to me and she said, 'I'm supposed to do some kind of poll of my class, three classes, one hundred students.'"

"So I made up a piece of paper with three dots on it: A black one, a white one, and a gray one. And the only question in the poll was: 'Who Did the Crime?' "

"Three students said the white dot did the crime. True story."

"Five students said the gray dot did the crime."

"All the rest of one hundred students said the black dot did the crime."

"It just said: 'Who Did the Crime?' "

"One student out of a hundred - God bless this student! - said 'There's not enough information to come to any kind of conclusion.' Racist or otherwise."

"Boy! I love that student."

"Who among you is gonna be brave enough to say, 'Y'know, I don't know what I'm talking about? I don't know how I can vote on this. I don't have enough information.' "

"I'll hold up my hand! Is there anyone else who can admit that you just don't know enough to make this decision?"

"Nobody."

"Well, I'm going to run for public office in 2016. It just starts with one honest person."

Josephine County Weekly Business Session, December 03, 2014

Dale Matthews: "The idea that 'findings of fact' are based on intelligent guesses, one can only hope that the population forecast is more intelligent than their intelligent guesses last time..."

"Which you all said - not you (indicating Vice-Chair Keith Heck), but you (Commissioner Simon Hare) did and a couple others: 'Well, we have a finding of fact! This is true.' "

"It's bogus, it's based on nothing. Their (estimators), their guess this time is based on the same kind of guess they made last time. A couple more details, that's good."

"It's not a finding of fact. It's a finding of guess."

"And to say, 'Oh well, we've got better science this time...what are you talking about? You don't have better science this time. You have better 'nothing' this time than you did last time."

"It's just another guess. And you'll say, 'Yes, of course! Why, in my scholarly opinion, is, this is TRUE. It's based on nothing."

"Except trusting the people who gave me the wrong information the last time. So the idea that you're up here 'finding facts' and..."

"Look, Sandi Cassanelli came to me, she says, 'I went to some neighbors of mine and they, they didn't even know that this thing

was 100 yards away. That this addition that's in the UGB [Urban Growth Boundary], how come we don't know this?' "

"So I went to the map and looked at it. You know what the map, the map that you've provided, the map that's too expensive to spend twelve cents to put it out here in the lobby - that we do?

[Note: BadCounty.com provides free copies of documents to the public because the Commissioners say the County cannot afford the twelve cents it costs to provide such transparency.]

"It's all black."

"The legend is black, black, or black. And the map itself is black on black on black."

"Great transparency. It is the perfect symbol of this group of three Commissioners."

See the video version:

Local Officials Vote on the Accuracy of a Study They Admit They Don't Understand

<http://youtu.be/mYQC9-ubC8I>

and:

Commissioners Vote for "Findings of Fact" Based on Guesses and A Blacked-Out Map

<http://youtu.be/lcDXISnZsPU>



Dale Matthews

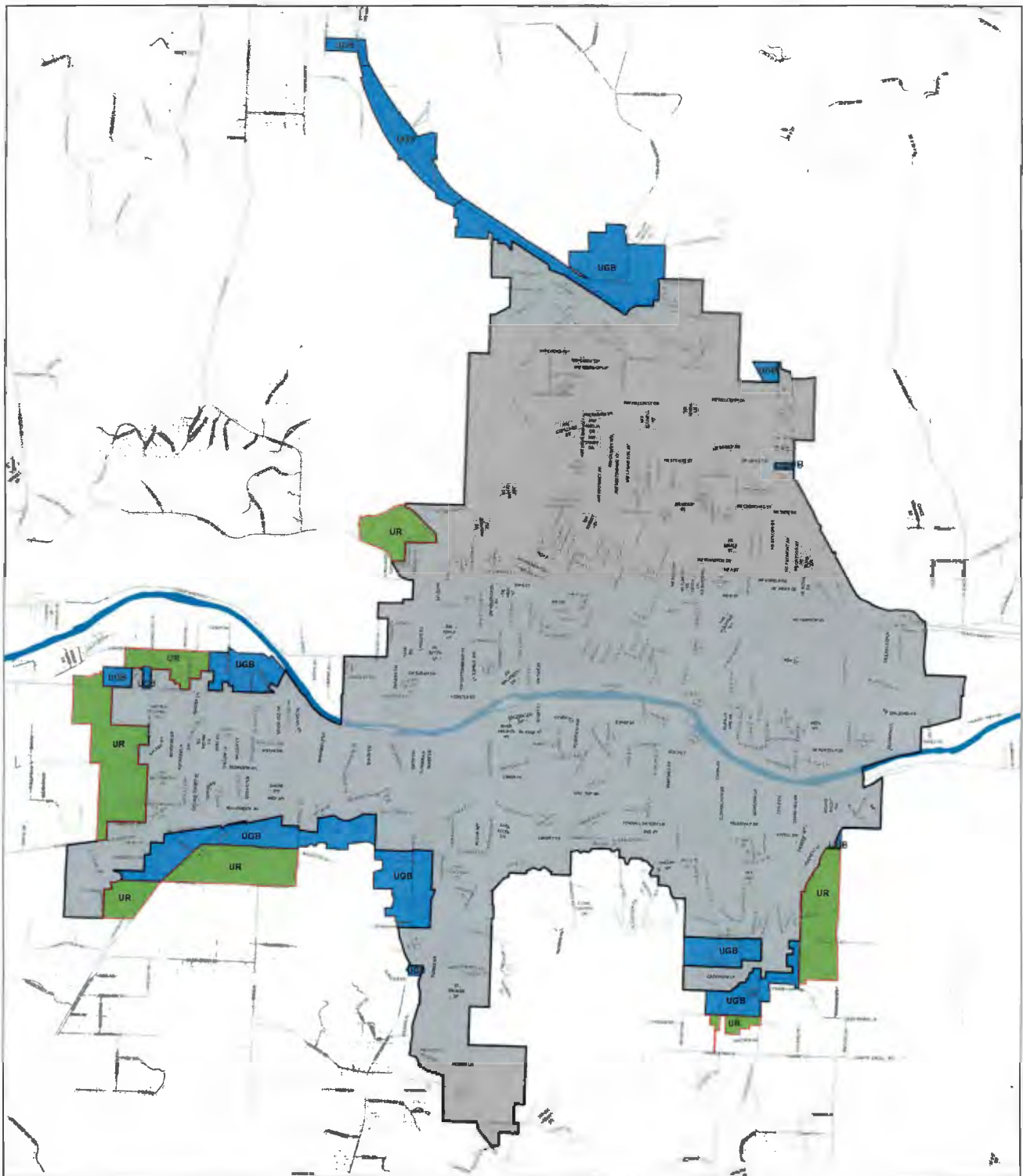
924-E Southwest Pine St.

Grants Pass, OR 97526

EXHIBIT 'A'

Urban Growth Boundary and Urban Reserve

November 12, 2014



Legend

- UGB Expansion Areas (UGB)
- Urban Reserve (UR)
- Current UGB



0 0.5 1 2 Miles

Interim Work and Draft Work Products

March 4, 2013 Work Session

January 6, 2013 Notice (*See Exhibit 1*)

March 20, 2013 City Meeting and Adoption of Resolution 6049 (*See Exhibit 2*)

- Minutes with Testimony from Dale Matthews (*See Exhibit 3*)

May 1, 2013 Notice (*See Exhibit 4*)

May 15, 2013 City Meeting and Adoption of Resolution 13-6075 (*See Exhibit 5*)

May 22, 2013 County Meeting and Adoption of Resolution 2013-032 (*See Exhibit 6*)

October 28, 2013 Work Session: (*Staff draft proposal with H1.1 in UGB, H2 in UR, A1 in UGB and A3/A4/F1/F3W in UR, A2 and G1.1 not included*); *information about full range of alternatives regarding employment lands*

November 12, 2013 Work Session

December 9, 2013 Work Session – Cancelled

December 16, 2013 Work Session – Cancelled

January 13, 2014 Work Session – Cancelled

January 15, 2014 Meeting – Cancelled

January 23, 2014 Letter from Board of Commissioners: *Remove Area H, other*

January 27, 2014 Work Session

February 3, 2014 Work Session

February 7, 2014 Memo from City to County: (*From 2/3 work session: Exclude H1.1, Exclude H2, include A3/A4/F1/F3W, G1.1 in UGB*) (*See Exhibit 7*)

March 19 Meeting - Cancelled

April 28, 2014 Letter of Concurrence from Board of Commissioners: (*concur with February 7 memo*)

April 28, 2014 Joint Work Session

April 29, 2014 Memo: (*from 4/28 work session: Include Area H1.1 in UR, Revise UGB/UR allocations between two areas*)

May 21, 2014 City Meeting and Adoption of Resolution 14-6198 (*See Exhibit 8*)

May 28, 2014 County Meeting and Adoption of Resolution 2014-021 (*See Exhibit 9*)

Formal Land Use Hearings for Adoption of Final Work Products

August 29, 2014 Notice of Proposed Amendments Filed with DLCD (Materials also available in office)

^{1,2,3} September 30, 2014 Informational Open House (Focus: All Work Products)

(October 1, 2014 Urban Area Planning Commission Update)

^{1,2,3,5} October 2, 2014 Informational Open House (Focus: Map Amendments in Current UGB)

^{1,2,3,4} October 6, 2014 Rural Planning Commission Public Hearing for Recommendation on County Coordinated Forecast

^{1,2,3,5} October 8, 2014 Urban Area Planning Public Hearing for Recommendation (*remove H1.1 from UR, other minor revisions*)

^{1,2,3,5,6} November 12, 2014 Joint City Council/Board of Commissioners Public Hearing

- County Hearing on County Coordinated Forecast
 - County Oral Land Use Decision, First Reading of Ordinance (2014-005: County Coordinated Pop. Forecast)
 - Testimony from Dale Matthews
- Joint Hearing on All Other Items
 - City and County Oral Land Use Decisions (*remove H1.1 from UR, other minor revisions*)
 - City Ordinance First Reading, Second Reading, Adoption (14-5630: Bundle)
 - County Ordinance First Reading (2014-006: UGB and UR)
 - City and County Resolutions for Intergovernmental Agreements (City Res. 14-6266, County Res. 2014-043)
 - Testimony from Sandi Cassanelli

December 3, 2014 Board of Commissioners Meeting (announced at November 12 meeting, Open Meetings Public Notice)

- Ordinance Second Reading and Adoption (2014-005)
- Ordinance Second Reading and Adoption (2014-006)
- Written Land Use Decision (findings): County Coordinated Population Forecast
- Written Land Use Decision (findings): UGB and Urban Reserve
- Testimony from Dale Mathews and Sandi Cassanelli

December 3, 2014 City Council Meeting (Open Meetings Public Notice)

- Signing Findings of Fact (no public testimony): Bundle
- Testimony from Dale Matthews (and Sandi Cassanelli(?)) under 'Items from Public'

Land Use Notices (in addition to standard Open Meetings Law Notices):

¹ September 18, 2014 mailed notice to property owners, 250' notice area, tenants of mobile home parks

² September 18, 2014 UGB web page 'Latest News' update

³ September 22&23, 2014 mailed and e-mailed notice to interested parties

⁴ September 26, 2014 newspaper notice re: coordinated population forecast

⁵ October 1, 2014 newspaper notice

⁶ November 5, 2014 newspaper notice

Handouts with meeting dates were also available at meetings and in offices.

Notices were also posted in public locations.

December 10, 2014 Notice of Adoption to DLCD and Parties

Note: All meetings, including work sessions, were noticed in accordance with Oregon Public Meetings Law. Public testimony, both oral and written, was taken on resolutions for interim work products. Public hearings with were held in accordance with land use hearing procedures, and public testimony both oral and written was taken for consideration of all land use items.